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The Director of Central Intelligence

Washington, D.C. 20505

OLD # 18-03476

Resource Management Staff

DCI/ICS 78-1195  
17 October 1978

MEMORANDUM FOR: Mr. Herbert E. Hetu  
Special Assistant (Public Affairs to the DCI)

FROM:   
Acting Director, Policy Guidance Office

SUBJECT: Input to the DCI's Annual Report (U)

1.  Preparation of the DCI's Annual Report for calendar year 1978, due to the President and the Congress by 25 January 1979, is now under way. The DCI has approved a concept for this year's Annual Report which is more selective than last year's, both because this seems more appropriate to a 1978 characterized by attention to key intelligence issues rather than the comprehensive report approach used for 1977 as a year of extensive community restructuring, and also to limit length for a busy reader to a manageable 30-40 pages (last year's ran 80 plus). The DCI has also approved an outline for this year's report (Attachment 1). Part I is designed to allow the DCI to highlight the particular characteristics and emphases of 1978 in intelligence; Part II is intended to air several issues of great importance to him, his key Executive users, and the Congress.

2.  The two sections of the outline on which your thoughts would be particularly helpful are public perceptions and attitudes regarding intelligence (I.G.) and leaks (topic 2. under Security and Counterintelligence Issues). Specifically:

a. Do you identify any noteworthy shifts of emphasis in 1978 in media or other public attitudes toward intelligence? What has characterized 1978 in the Outreach Program, the DCI's own public appearances and interviews, in academic relations, in the volume and type of unclassified intelligence studies made publicly available, and in experience in protecting the credibility of intelligence through attention to the context in which intelligence work on sensitive policy areas is made publicly available?

b. With respect to classified intelligence information leaking into the media, how would you characterize the volume, subject matter, seriousness and causes of such leaks in 1978? Overview comment with some examples would be helpful.

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3. ☐ Additionally, in a 15 September 1978 letter to the DCI on his Annual Report generally, Chairman Boland of the HPSCI identified six topics of special interest to the Committee (Attachment 3). Our discussion with the Committee staff indicates that they mean the sixth of these, on unauthorized disclosure of classified information, to include leaks. We have asked the DCI Security Committee and the Community Security Group to organize a response to this request. Your records may well be organized to retrieve data on media leaks aspects of this topic that would be useful in preparation of the response.

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4. ☐ is responsible for producing this year's DCI Annual Report. Please identify a principal point of contact for her to work with. We shall need all the overview comments for outline sections E.2. and G. by COB 6 November, in order to accomplish integrated drafting of the entire Annual Report in November, review in December, and DCI clearance and production in January.

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Attachments:

1. DCI Revised Outline - AR for 1978
2. DCI letter to NFIB principals requesting
3. Boland letter to DCI (15 Sep w/att & DCI interim reply)

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Approved For Release 2006/11/17 : CIA-RDP81M00980R001800010038-1

Subject: Input to the DCI's Annual Report (U)

Distribution: DCI/ICS 78-1195

Original & 1 - SA(PA to the DCI) w/atts

1 - OLC w/atts

1 - DCI Security Committee via Exec Secy w/atts

1 - NFAC/ARS w/atts

1 - RMS/EO w/atts

1 - RMS/CLLO w/atts

1 - RMS/PGO Chrono w/atts

1 - RMS/PGO Subject (78 AR Production/Tasking File) w/atts

1 - RMS Registry w/atts

DCI/RMS/PGO/ [REDACTED] (17 October 1978

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6 October 1978

DCI REVISED OUTLINE - ANNUAL REPORT FOR 1978

I. 1978 in Intelligence

A. Execution of the E.O. and Other Organizational Questions

1. evolution of the PRC(I); work on user priorities
2. resources: experience in use of DCI's budget authority
3. production
  - a. NFAC's first full year
  - b. DIA
  - c. INR
  - d. DCI substantive committees (EIC, JAEIC, STIC, WSSIC)
4. collection
  - a. status of NITC
  - b. 3 DCI collection committees
5. other management
  - a. DDCI
  - b. NFIB: shifting membership/concerns
6. I&W

B. New or Altered Emphases in Analysis

1. strategic balance: new developments & experience in communicating them
2. proliferating support for arms limitation talks
3. emergence of China as an active world player
4. world petroleum supply

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5. substantive support for crises--e.g., Ogaden, Shaba II  
(Afghanistan?)
- C. Intelligence and the Congress
  1. activities in support of both oversight committees
  2. activities in support of other committees
  3. charter legislation
- D. Legal and Propriety Issues
- E. Security and Counterintelligence Issues
  1. Espionage
    - a. Kampiles
    - b. "moles," etc.
    - c. counterintelligence initiatives
  2. Leaks
    - a. Authors
    - b. Others
    - c. Remedies?
  3. Other security measures; e.g., implementation of new industrial security measures
  4. New directions in foreign counterintelligence program
    1. role of new DCI CI coordinator
    2. PRC (CI)
- F. Covert Action - emphasis on mission and programs
- G. Intelligence and the public - new emphases

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#### H. Major Accomplishments 1978

- a.
- b.
- c.
- d.

#### II. KEY ISSUES (lead into with NFIP graphics)

The early 1980s budget bow wave and trade-off issues on technical sensors



issues, outcome,

rationale;

COMINT/ELINT upgrade needs, appropriate packages

HF modernization

#### Quality of Analysis and Policy Support

including progress on improving interdisciplinary analysis

collection/production: an appropriate budget balance?

Community ADP

National/Tactical Interface Issues

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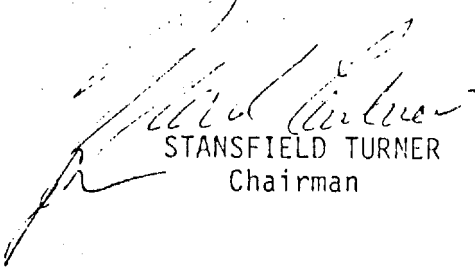
NATIONAL FOREIGN INTELLIGENCE BOARD

NFIB-6.1/10  
2 October 1978

MEMORANDUM FOR THE NATIONAL FOREIGN INTELLIGENCE BOARD

SUBJECT: My Annual Report

I very much appreciated the help that you and your organizations provided a year ago in the preparation of my first report as DCI on the Intelligence Community to the President and the Congress. Preparation of this year's Annual Report is now underway, and I would be grateful if you and your organizations would assist with input and/or review as requested. The staff of my Deputy for Resource Management will be in touch with you shortly on specific needs.

  
STANSFIELD TURNER  
Chairman

(29 September 1978)

THOMAS K. LATIMER, STAFF DIRECTOR  
MICHAEL J. O'NEIL, CHIEF COUNSEL  
BOB WILSON, CALIF.  
JOHN M. ASHBROOK, OHIO  
ROBERT MCCLORY, ILL.  
J. KENNETH ROBINSON, VA.  
WYCHE FOWLER, JR., GA.  
NORMAN Y. MINETA, CALIF.  
DOMENICO L. MAZZOLI, KY.  
CHARLES ROSE, N.C.  
JAMES H. IN. WIS.

U.S. HOUSE OF REPRESENTATIVES

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PERMANENT SELECT COMMITTEE  
ON INTELLIGENCE

WASHINGTON, D.C. 20515

Executive Agency

78-216/4

September 15, 1978

Honorable Stansfield Turner  
Director of Central Intelligence  
Washington, D.C. 20505

Dear Admiral Turner:

This is in further reference to your letters of March 1 and April 12, 1978 suggesting that the annual reports to be submitted to this Committee concerning intelligence and intelligence-related activities should be consolidated into one report. The structure of the Annual Report which you submit to the President could then be changed to respond to the requirements of reports requested by this Committee.

After careful consideration, the Committee agrees that it would be useful and more efficient for you to continue reporting on the activities of those organizations and programs which are part of the National Foreign Intelligence Program, while leaving to the Department of Defense the responsibility to prepare an additional report on intelligence-related activities, as well as other appropriate comments regarding intelligence activities.

In addition, the Committee recommends more detailed treatment of the intelligence activities of the Department of State and Federal Bureau of Investigation in your next report.

The format used in the 1977 Annual Report is acceptable for 1978 provided the additional information specified in the attachment is included or otherwise appended.

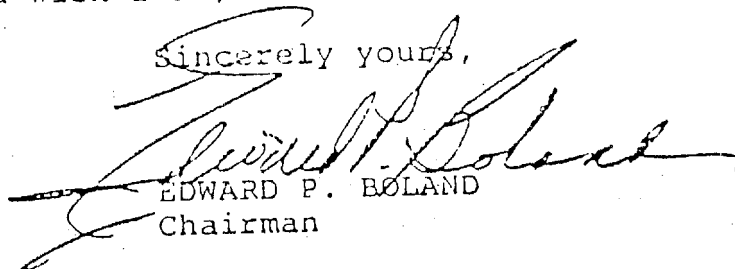
With respect to the Committee's request for an unclassified version of your report, the Committee recognizes it may be necessary to use a different approach and proposes to leave its arrangement to your judgment.



The Committee requests your assistance in providing the Annual Report prior to January 25, 1979.

With every good wish I am,

Sincerely yours,



EDWARD P. BOLAND  
Chairman

Attachment

Additional Information

Annual Report to the House Permanent Select Committee  
on Intelligence

January 1 - December 31, 1978

Special Subjects

Provide:

1. Specific recommendations for legislation or appropriations to correct problem areas identified in the report. *handle in A.P. (or possibly comply with Congress)*

2. A comprehensive statement with specific instances of foreign intelligence activities against the intelligence community organizations and corrective action taken by the FBI, the CIA, NSA and the Military Services. *to Post, Williams, to message, Walter, Jost*

3. A list of major studies completed or on-going which impact on the National Foreign Intelligence Program or budget. *RPI action*

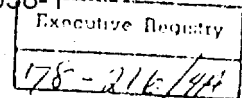
*not on A.P. function* [ 4. All agreements on cooperation between intelligence components of the U.S. Government and foreign governments or elements thereof. *house, action, etc, for, separate, aspect* ]

5. All reports from the Attorney General to the President regarding any intelligence activities which raise questions of legality and decisions made or actions taken in response to reports from agencies within the intelligence community forwarded to the Attorney General by the Intelligence Oversight Board. *etc, if, with, the*

6. Identification of all unauthorized disclosures of classified information together with damage assessments and steps taken as a result, i.e., administrative, prosecution, etc. *Security, possible*

The Director of Central Intelligence

Washington D.C. 20505



September 28, 1978

The Honorable Edward P. Boland, Chairman  
Permanent Select Committee on Intelligence  
U.S. House of Representatives  
Washington, D. C. 20515

Dear Mr. Chairman:

Your letter of September 15, 1978, is very helpful in clarifying guidance on timing and content of my Annual Report. I will be able to accommodate the topics you specify as wanting included and/or emphasized with one probable exception--agreements on cooperation between intelligence components of the U.S. Government and foreign governments. That does not seem to me an appropriate topic for coverage in an Annual Report; accordingly my Office of Legislative Counsel will be in touch with your Staff shortly about an appropriate separate response to this request.

With respect to the other five special subjects, and the scope and content of the Annual Report generally, members of my Resource Management Staff are in touch with the Committee's Staff Director, Mr. Latimer.

With very best wishes.

Yours sincerely,

  
STANSFIELD TURNER

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